**Mandate of the Independent Expert on protection against violence and discrimination**

**based on sexual orientation and gender identity**

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**Country visit to Mozambique**

**(3-10 December 2018)**

**Background note**

**The Independent Expert**

The United Nations Independent Expert on protection against violence and discrimination based on sexual orientation and gender identity (IE SOGI), Victor Madrigal-Borloz, is a Costa Rican jurist. He serves as the Secretary-General of the International Rehabilitation Council for Torture Victims (IRCT), a global network of over 150 rehabilitation centres with the vision of full enjoyment of the right to rehabilitation for all victims of torture and ill treatment. Mr. Madrigal-Borloz was a member of the UN Subcommittee on the Prevention of Torture from 2013 to 2016. Prior to this he worked at the Inter-American Commission on Human Rights, the Inter-American Court of Human Rights, and the Danish Institute for Human Rights.

For more information on the Independent Expert and the mandate, please consult the [Webpage of the mandate](https://www.ohchr.org/en/issues/sexualorientationgender/pages/index.aspx).

**Violence and discrimination based on sexual orientation and gender identity**

The opening words of the Universal Declaration of Human Rights are unequivocal: “All human beings are born free and equal in dignity and rights.” These principles have been confirmed more recently with the sustainable development goals, which are all based on a single, guiding principle: to leave no one behind. The legal obligations of States to safeguard the human rights of lesbian, gay, bisexual and transgender (LGBT) people are well established in international human rights law on the basis of the Universal Declaration of Human Rights.

All people, irrespective of sex, sexual orientation or gender identity, are entitled to enjoy the protections provided for by international human rights law, including in respect of rights to life, security of person and privacy, the right to be free from torture, arbitrary arrest and detention, the right to be free from discrimination and the right to freedom of expression, association and peaceful assembly.

The core legal obligations of States with respect to protecting the human rights of LGBT people include obligations to:

* *Protect* individuals from homophobic and transphobic violence.
* *Prevent* torture and cruel, inhuman and degrading treatment.
* *Repeal* laws criminalizing homosexuality and transgender identity.
* *Prohibit* discrimination based on sexual orientation and gender identity.
* *Safeguard* freedom of expression, association and peaceful assembly for all LGBT people.

For more information on applicable international human rights standards in this context, please refer to the first report of the mandate presented to the Human Rights Council in 2017 ([A/HRC/35/36](http://ap.ohchr.org/documents/dpage_e.aspx?si=A/HRC/35/36)), the [Born Free and Equal booklet](http://www.ohchr.org/EN/Issues/Discrimination/Pages/BornFreeEqualBooklet.aspx) published by OHCHR in September 2012 and the first two official UN reports on violence and discrimination based on sexual orientation and gender identity ([A/HRC/19/41](https://documents.un.org/prod/ods.nsf/xpSearchResultsM.xsp?search=((FIELD%20DS1%20=%20AHRC1941*)%20OR%20(FIELD%20DS2%20=%20AHRC1941*)%20OR%20(FIELD%20DS3%20=%20AHRC1941*)%20OR%20(FIELD%20ACDS%20=%20AHRC1941*))&sort=ADS&dir=ascending) and [A/HRC/29/23](https://documents.un.org/prod/ods.nsf/xpSearchResultsM.xsp?search=((FIELD%20DS1%20=%20AHRC2923*)%20OR%20(FIELD%20DS2%20=%20AHRC2923*)%20OR%20(FIELD%20DS3%20=%20AHRC2923*)%20OR%20(FIELD%20ACDS%20=%20AHRC2923*))&sort=ADS&dir=ascending)) which were presented to the Human Rights Council in 2012 and 2015, respectively.

Pursuant to [resolution 32/2](http://ap.ohchr.org/documents/dpage_e.aspx?si=A/HRC/RES/32/2), the Human Rights Council mandated the Independent Expert to:

* Assess the implementation of existing international human rights instruments with regard to ways to overcome violence and discrimination against persons on the basis of their sexual orientation or gender identity, while identifying both best practices and gaps;
* Raise awareness of violence and discrimination against persons on the basis of their sexual orientation or gender identity, and to identify and address the root causes of violence and discrimination;
* Engage in dialogue and to consult with States and other relevant stakeholders, including United Nations agencies, programmes and funds, regional human rights mechanisms, national human rights institutions, civil society organizations and academic institutions;
* Work in cooperation with States in order to foster the implementation of measures that contribute to the protection of all persons against violence and discrimination based on sexual orientation and gender identity;
* Address the multiple, intersecting and aggravated forms of violence and discrimination faced by persons on the basis of their sexual orientation and gender identity;
* Conduct, facilitate and support the provision of advisory services, technical assistance, capacity-building and international cooperation in support of national efforts to combat violence and discrimination against persons on the basis of their sexual orientation or gender identity.

By its resolution 32/2 of June 2016, the Human Rights Council established the mandate of the IE SOGI for a period of three years.

The mandate has already published [four thematic reports](https://www.ohchr.org/EN/Issues/SexualOrientationGender/Pages/AnnualReports.aspx) and [one country visit report](https://www.ohchr.org/EN/Issues/SexualOrientationGender/Pages/CountryVisits.aspx).

**Framework and purpose of the visit to Mozambique**

Within the framework of the [terms of reference](http://www.ohchr.org/EN/HRBodies/SP/Pages/TermsOfReference.aspx) for fact-finding missions by experts, the purpose of the visit of the Independent Expert is to understand, in the spirit of cooperation and dialogue, how Mozambique endeavours to combat violence and discrimination against persons on the basis of their sexual orientation or gender identity (SOGI), while identifying both best practices and gaps.

During his visit, the Independent Expert will study:

* The different manifestations of violence and discrimination against people on the basis of their SOGI, their causes and consequences;
* The implementation of international human rights instruments to overcome violence and discrimination against people on the basis of their SOGI;
* The State responses and measures to address violence and discrimination against people on the basis of their SOGI (constitutional, legislative, and institutional framework, as well as inter-sectorial responses to violence and discrimination);
* The implications of discrimination and stigmatization on violence;
* Gaps and challenges in fulfilling the State’s obligations to eliminate violence and discrimination against people on the basis of their SOGI (prevention, protection, prosecution).

Lesbian, gay, bisexual, and transgender people are a very diverse population. The Independent Expert will study how each group faces distinct challenges and realities. He will also look into the situation of LGBT persons affected by multiple, intersecting and aggravated forms of violence and discrimination and those in situations of vulnerability.

**Meetings and other activities during the visit**

The Independent Expert will meet national stakeholders involved in fighting all aspects related to violence and discrimination against LGBT persons, including government officials, national human rights organizations, religious and traditional leaders, UN representatives, members of the diplomatic corps, civil society organizations, and victims.

Official meetings, at all levels of Government, are coordinated by the central authorities while other meetings are prepared by the Independent Expert with the support of the UN country team in the field.

During country missions, the Independent Expert conducts site visits and spends time outside the capital city to better understand the issue of violence and discrimination against people based on their SOGI throughout the country. The Independent Expert invites and appreciates suggestions of places and locations to visit during his stay in the country.

The Independent Expert would like to invite civil society actors to send inputs ahead of his visit, such as:

1. Recent analytical reports or surveys on LGBT people in Mozambique;
2. Information on the policy, programmes and legal framework with respect to protection against violence and discrimination based on SOGI;
3. Priority issues/concerns and situations that warrant the attention of the Independent Expert;
4. Suggestions on issues to examine and related locations to visit;
5. Suggestions on Government officials and civil society actors to meet in different regions in relation to suggested locations to visit.

Kindly submit information by 23 November 2018 to ie-sogi@ohchr.org. Please indicate "2018 Visit to Mozambique" in the subject heading of the email submission.

The Independent Expert will end the country visit in Maputo, where he will provide a final debriefing to the Government and hold a press conference on 10 December to share the preliminary findings of the mission.

**Outcome**

The Independent Expert will offer recommendations to support the Government’s efforts in eliminating violence and discrimination based on SOGI. A mission report will be presented to the Human Rights Council in June 2019.

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