



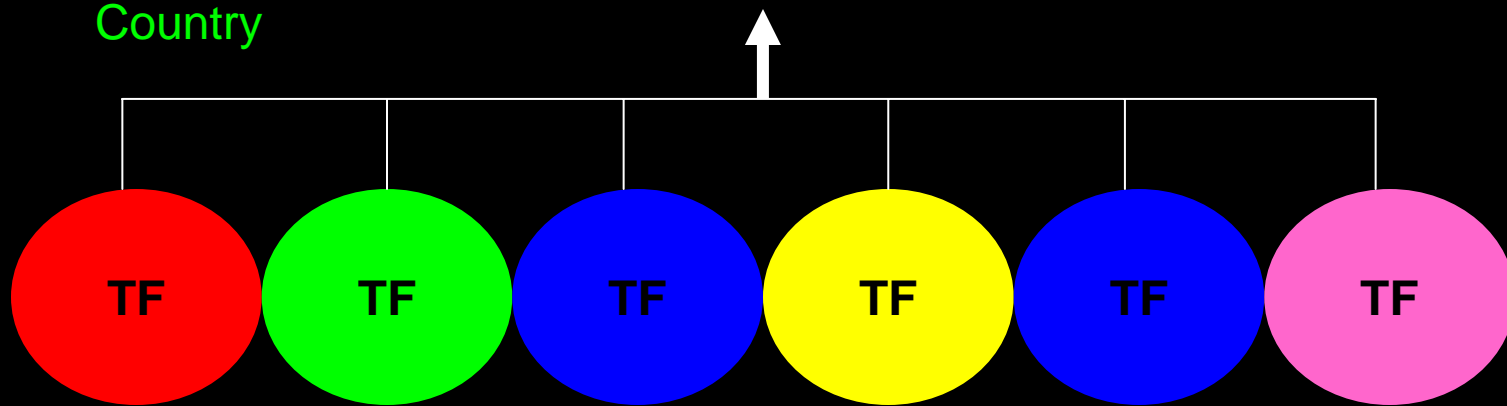
Coordinated Mekong Ministerial Initiative against Human Trafficking

COMMIT Building Blocks

- Government-led process between 6 GMS governments (China, Cambodia, Laos, Vietnam, Thailand and Myanmar)
- COMMIT **Memorandum of Understanding** signed by 6 countries in 2004 (Ministerial level)
- Multi-sectoral **COMMIT Task Forces** established to oversee national activities
- **Sub-regional Action Plan** (COMMIT SPA) and annual COMMIT SOMs provide the operational framework
- **Annual Workplans** developed and implemented
- **Monitoring** meetings (Project Steering Committee and Senior officials Meetings)

Regional
Senor Officials Meeting
Inter-ministerial Meetings
Project Steering Committee

Country



UNIAP

Civil Society

UN Partners

Other

Memorandum of Understanding on Cooperation against Trafficking in Persons in the Greater Mekong Sub-Region

We, the representatives of the Governments of the Kingdom of Cambodia, the People's Republic of China, the Lao People's Democratic Republic, the Union of Myanmar, the Kingdom of Thailand, and the Socialist Republic of Vietnam:

Deeply Concerned over the suffering caused by the trafficking in persons within the Greater Mekong Sub-Region and from the Greater Mekong Sub-Region States to other regions of the world;

Agreeing that it is completely unacceptable that human beings are traded, bought, sold, transported, placed, and maintained in exploitative situations, thus being denied their most fundamental and inalienable rights;

Recognizing that poverty, lack of access to education, and inequalities, including lack of equal opportunity, make persons vulnerable to trafficking;

Further recognizing the link between trafficking and the growing demand for exploitative labour and exploitative sexual services;

Acknowledging that trafficking is intensified by discriminatory attitudes, practices and policies based on gender, age, nationality, ethnicity, and social grouping;

Emphasizing that children and women who become victims of trafficking are particularly vulnerable, and need special measures to ensure their protection and well being;

Concerned by the involvement of both community members and organised criminal groups in trafficking in persons;

Recognizing the need for a strengthened criminal justice response to trafficking in order to secure justice for victims of trafficking and end impunity for traffickers and others who derive benefits from this crime;

Acknowledging the importance of effective and proportionate penalties for traffickers, including provision for freezing and confiscating their assets, and for the proceeds to be used for the benefit of victims of trafficking;

Recognizing the important contribution that survivors of trafficking can, on a strictly voluntary basis, make to developing, implementing, and evaluating anti-trafficking interventions, and in securing the prosecution of traffickers;

Acknowledging the important role played by victim support agencies in the areas of prevention, protection, prosecution, rescue, repatriation, recovery and reintegration, as well as in supporting a strengthened criminal justice response;

COMMIT
MOU

Sub-regional Plan of Action (SPA): 8 Activities (PPCs)

POLICY AND TECHNICAL

- 1) Training and Capacity Building
- 2) National Plans of Action
- 3) Multi-sectoral and Bilateral Partnerships
- 4) Management: Cooperation, Monitoring and Evaluation

PROSECUTION

- 5) Legal Frameworks, Law Enforcement and Justice

PROTECTION

- 6) Victim Identification, Protection, Recovery and Reintegration

PREVENTION

- 7) Preventive Measures
- 8) Cooperation with the Tourism Sector



Priorities

	Sub-Regional Plan of Action (SPA II) Indicative activities	WORKPLAN Steps involved	<u>Division of Activities</u>	
			Regional ^[1]	National ^[2]
1.1	Regional Training Programme	Regular training courses throughout the year	<ul style="list-style-type: none"> •Continuation of the Regional Training Programme for governments, as well as selected non-government actors •Updating and improving regional curriculum to ensure that it includes all latest developments 	<ul style="list-style-type: none"> •Participation in all aspects of training design and refinement •Feedback provided on regional training needs •Selection of candidates for training
1.2	Development of...	<ul style="list-style-type: none"> •Continue translating regional training materials (completed in most countries) •Continue adapting curriculum and translations in preparation for the national training 	Provide technical and financial support upon request	<ul style="list-style-type: none"> •National curriculum adaptations completed through a consensus process and pilot trainings •Updating and improvement of national curricula as appropriate and in tandem with the regional curriculum

Sub-Regional Plan of Action (SPA)

SPA II PPC	SPA II Activity Number	SPA II Activity Title	SPA II Target Number	Output indicators	ACTIVITY PLANNING					BUDGET PLANNING (USD)		
					Activity description	Planned start & end date	Actual start & end date	Focal point/human resources	PMO resources	Charge Code: PPC	Atlas Account Code	Total budget amount
Objective 1: Services to Governments. Support Governments in the institutionalization of effective multi-sectoral approaches to combat trafficking.												
1	1.2	Development of national training adaptations	1.1	(1)Develop the national training materials based on last training book for anti-trafficking in persons in Chinese by national training trainers; (2)publish the training materials;	(1)Visit the national training materials for anti-trafficking in persons in Chinese based on the last book by national training trainers; (2)Hold the meeting with Key TF Members and national training trainers to approve training materials; (3)Publish the training materials;	May		74500	PMO's RTP evaluation will inform this process	1	71300	\$4,000
											71600	\$500
											72400	\$500
											\$5,000	
											\$1,000	
	1.3	Training of trainers (TOT)	1.2	(1)National training team should be identified (4 members);	(1)Hold the meetings with TF to discuss how to select national trainers; (2)Hold the meeting with national trainers to discuss the national materials	February - March		Universities and Chinese		1		\$0
	1.5	National training needs assessment (TNA)	1.2	(1)The questionnaire for training needs should be developed; (2)National and provincial mail surveys should be undertaken by national training team in Beijing and Guangxi, Yunnan; (3)Data analysis and report for training needs should be finished;	(1)Design the questionnaires for training needs; (2)Take the survey by mail and email in and out of Beijing; (3)Make the data analysis and output the results in Beijing; (4)Hold the meeting to discuss how to develop the national training materials in Beijing	March						\$2,500
												\$1,000
						April						\$2,000
	1.4	Training courses at country level	1.2	(1)30 staff from provincial level (one workshop) will be trained using update training materials; (2) 90% participants from above workshops will get very	(1)Hold the training workshop (30 participants, from Beijing, Guizhou, Henan, Shanxi in national and provincial level using update	June		TF members and National training		1	71300	\$1,800
											71600	\$10,000
											72400	\$7,000
											73100	\$9,000

National Workplans

Safe and Timely Repatriation (Protection) – PPC 6 (DRAFT)

Objective: To establish regional and national level procedures for efficient and transparent repatriation of victims of human trafficking in line with the standards set out by the COMMIT MOU, and the instruments referenced in that MOU.

Timing: Three-years Linkages to PPC targets and activities: Core: PPC 6 Related: PPC 2, PPC 4, PPC 5, PPC 7	Target 1: Regional guidelines for repatriation agreed by consensus and adopted by governments (December 2007)			
	I <ul style="list-style-type: none"> •Regional assessment on repatriation and reintegration process with specific sections on national context •Draft common guidelines on repatriation for adoption at regional level (Link to PPC 2 and PPC 7) •National level preparatory meetings to review assessment findings and draft common guidelines on repatriation •Sub-regional technical workshop to review key findings of the assessment and modify/improve common guidelines for regional adoption •Adoption at the regional level by all countries of common guidelines on repatriation at the next SOM meeting 	Contributing Agencies and Responsible Ministries Govt. agencies IOM UNIAP UNICEF ILO WV	Budget \$TBD	Geographical I All six Mekong countries and regional
	Target 2: Bilateral and National level policy and procedure changes implemented in regional assessment (December 2009)			
	<ul style="list-style-type: none"> •Bilateral and national level activities to address key areas causing delays in repatriation process, as identified in regional assessment (family tracing/security, legal process, decentralized return mechanisms to provincial level) •Cross border technical exchanges between sending and receiving social welfare authorities/NGOs involved in family tracing to improve information exchange (Link to PPC 4, PPC 6) •Procedures, policies and legal framework improved to support victim participation in the legal process in country of destination after return to country of origin (Link to PPC 4, PPC 5) •Ensure average length of stay in destination country upon identification and prior to return to home country does not exceed 3 weeks unless special circumstances (health, security) require longer stay that is in the victim's best interest (Link to PPC 2, PPC 5, PPC 6) 	Contributing Agencies and Responsible Ministries Govt. agencies IOM UNIAP UNICEF ILO WV Other		Geographical I All six Mekong countries and regional

Regional Workplans

UNIAP ACTIVITY SUMMARY AND BUDGET BREAKDOWN

ACTIVITY SUMMARY

Activity title	<i>National Training on Human Trafficking for the Govnerment Officials</i>
Country	Cambodia
Activity charge code	1.1
(if COMMIT SPA II) SPA II Activity number	1.4
Activity target	1.2 Training courses at country level
Date/s of activity implementation	25-28 March-2008
Objective	This training course aimed at providing the government officials at the provincial levels with knowledge of human trafficking (4P: Prevention, Protection, Prosecution and Policy) so that they are able to better respond to the issue.
Activity description	This 4 day training course will be conducted for government officials in responding to human trafficking issues. It includes officials from different ministries and districts in Siem Reap province. The first day of the training will focus on human trafficking, basic concepts of the victim-centered approach. The second day will focus on strategies and responses. The third day will focus on their repatriation and reintegration. The fourth day will focus on learn about key elements and obstacles and opportunities and solutions. The training will also include the New Anti-Human Trafficking Law and its implementation and evaluation.
Government and non-government participants	<u>Government:</u> 40 government officials will take part in the training. 10 trainers and 1 key facilitator will be involved in the training
Inter-agency technical or financial support (if any)	N/A
Expected outcomes	The participants will gain knowledge on human trafficking on the 4Ps based on the pre and post test evaluation. The summary report, including recommendations for future training courses, in Khmer and English will also be

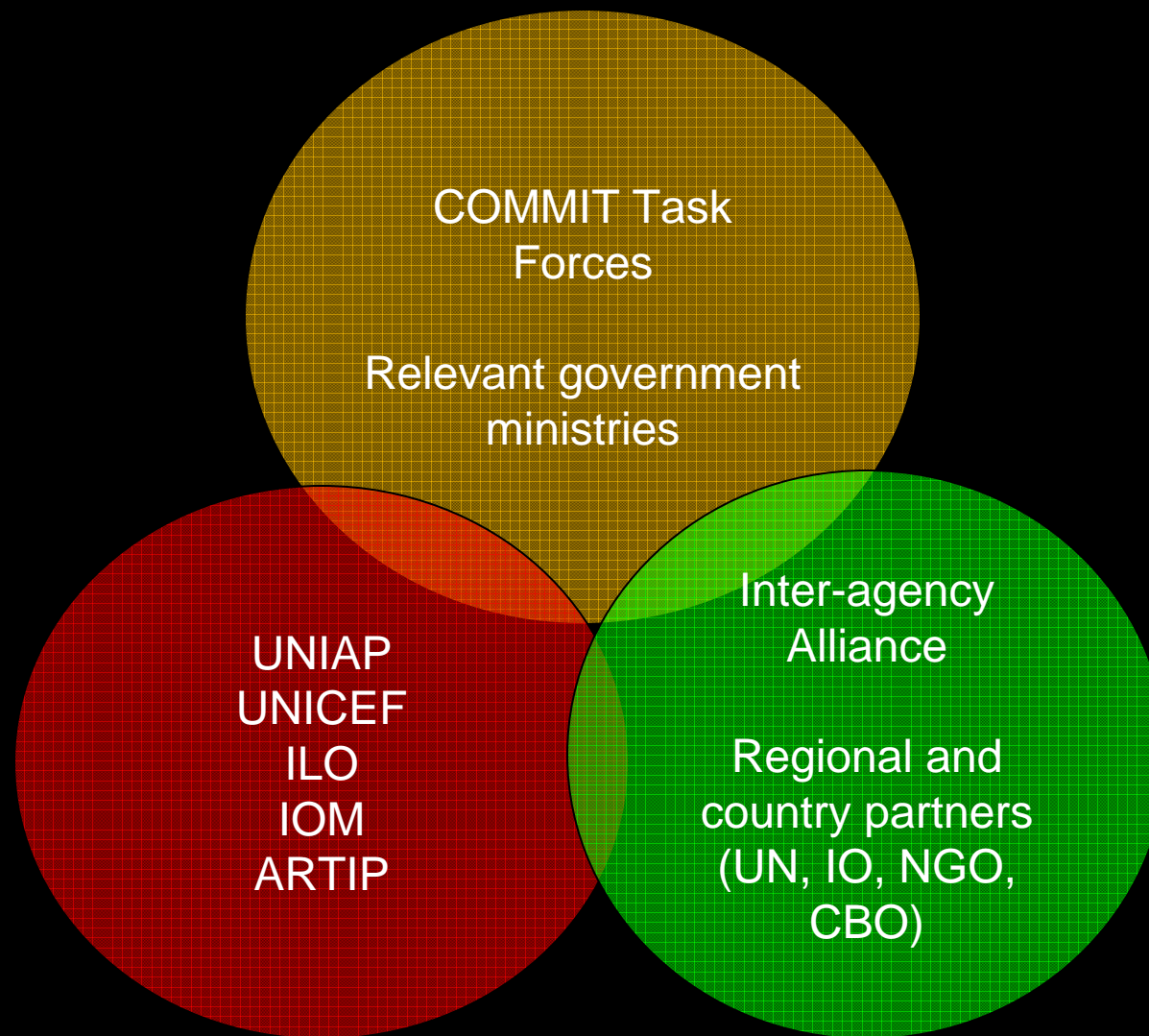
Internal
Tracking
Sheets



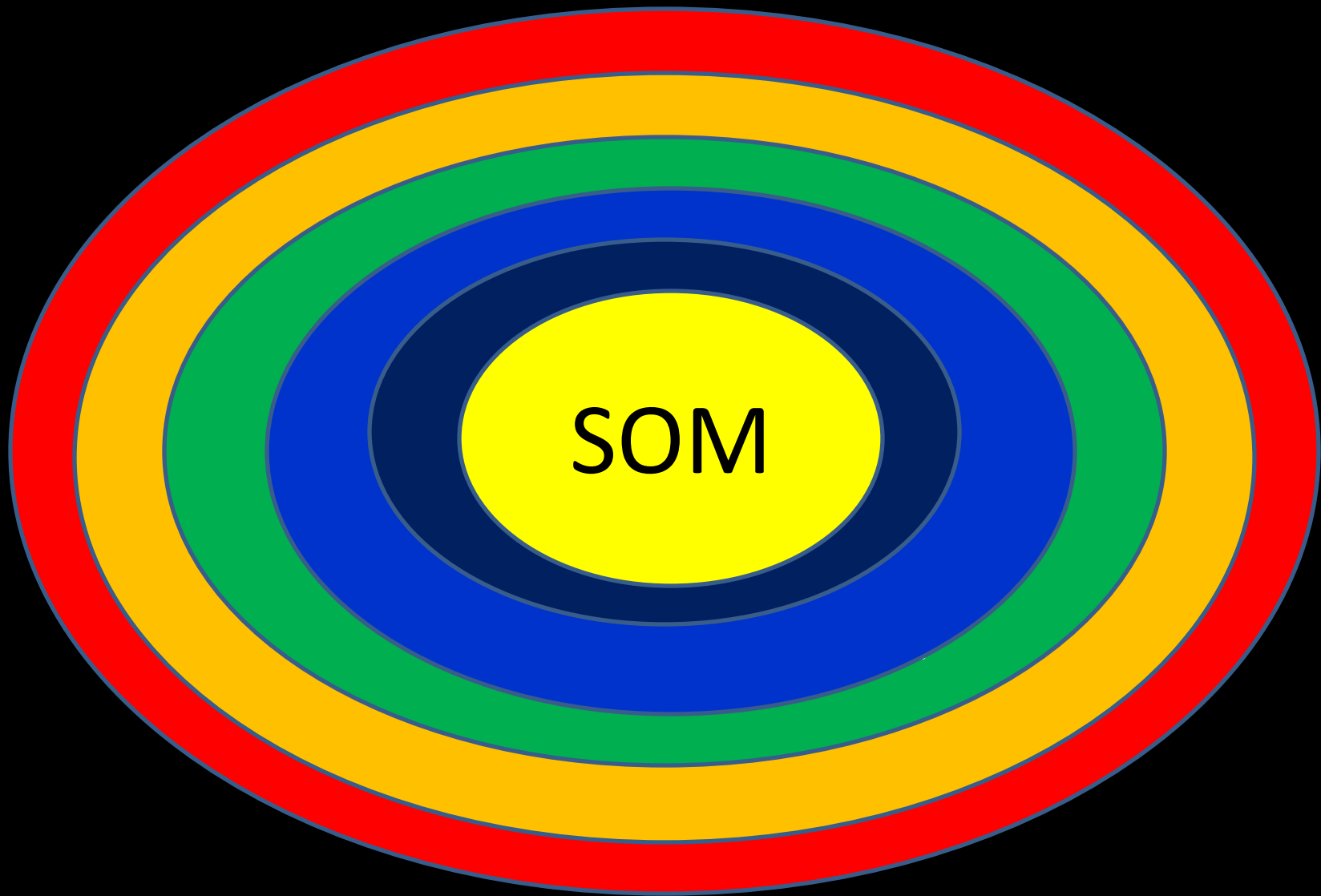
Outcome of this process?

- Partner Ownership
- Efficiency
- Transparency
- Precision
- Accountability
- Harmonization

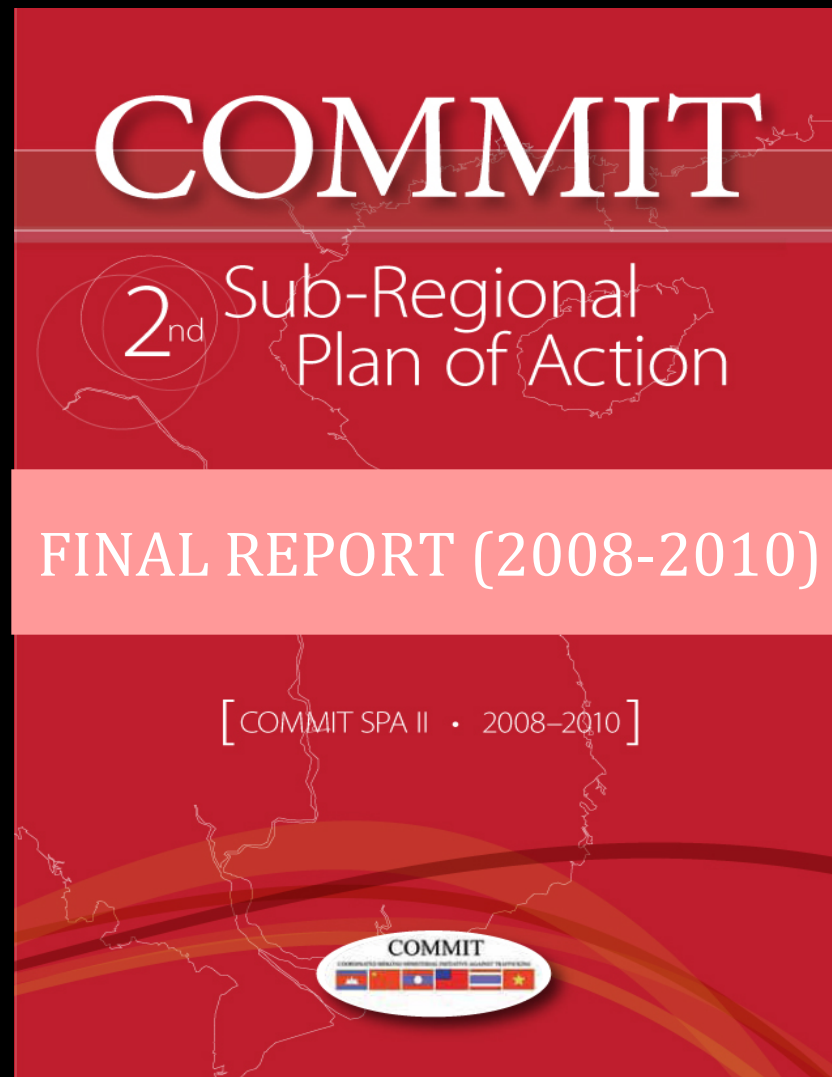
Partnership, Leadership, Solidarity



COMMIT



Monitoring Process



since 2004

MONITORING & COORDINATION

ACTIVITY	SPA II STATUS 2007	SPA II TARGETS 2008 – 2010
POLICY & COOPERATION	PPC 2 National Plans of Action	3: All implementation plans for NPAs completed, adopted, and funded, with functioning coordination and monitoring mechanisms. 6: Coordination mechanisms functioning and integrated into government agency mandates and budgets.
	PPC 3 Multilateral and bilateral partnerships	4: Strengthened alignment between anti-trafficking activities and NPAs, including consistency between NPAs and sectoral/agency implementation plans. 5: Bilateral coordination mechanisms on human trafficking signed where appropriate, with effective implementation and monitoring. 7: Bilateral coordination mechanisms functioning and integrated into government agency mandates and budgets.
LEGAL FRAMEWORKS, LE, JUSTICE	PPC 4 Legal frameworks, law enforcement, and justice	1: Strengthened general and specialist LE responses to trafficking. 2: Effective multilateral and bilateral cooperation between specialist trafficking units. 3: Strategies for prosecuting trafficking under legal frameworks developed. 4: Countries have ratified the major international regional agreements relevant to human trafficking incorporated key provisions into national law. 5: National legal framework (1) criminalizes trafficking, (2) adequate penalties, (3) protects victims, (4) witnesses, and (5) creates widest possible jurisdiction. 6: Extradition and MLATs incorporate trafficking crimes; facilitate investigative and judicial cooperation.
	PPC 5 Victim ID, protection, recovery, and reintegration	1: Regional guidelines for victim identification, shelter and recovery, repatriation and reintegration agreed by consensus and adopted by governments. 2: National level on protection fully implemented and no implemented to add program infrastructure. 4: Bilateral and no implemented to add victim identification.
PROTECTION	PPC 6 Preventive measures	1: Regional and national guidelines on migrant recruitment practices in the GMS completed. 3: Development and implementation of operational guideline mechanisms for labor recruitment and migrant protection. 4: Direct measure vulnerabilities in the workplace.
	PPC 7 Cooperation with the private sector	2: Regional strategy on cooperation with the tourism sector developed. 5: Regional strategy on cooperation with the private sector implemented. 6: Increase in cooperation with the private sector for recruitment and protection.
PREVENTIVE MEASURES	PPC 1 Training & capacity building	1: Materials updated, modularized for national training and trainer certification. 3: National level at targeted operation assessments. Training programs running.
	PPC 8 Coordination and MSE	2: Inter-agency and inter-governmental monitoring plan functioning, with joint targets and timelines. 4: Annual monitoring reports and final evaluation of COMMIT SPA II. 5: Aggregate impact assessments: multi-agency prevention, protection, and prosecution efforts across the GMS.

PPC 1:

Summary of COMMIT Targets Achieved (2008)

 = Achieved  = In Progress  No Activity Yet

Indicators	Cambodia	China	Lao PDR	Myanmar	Thailand	Viet Nam	Regional
1.1 The Regional Training Programme will continue to provide training to government officials and non-government partners from the six GMS countries quarterly or as appropriate							
1.2 All countries will have adapted and piloted the regional curriculum at the national level							
1.3 National training assessments will be completed in all countries, with action plans completed based on these assessments							
1.4 Needs for more targeted and specific operational training will be identified, and the appropriate training will be provided as necessary							
1.5 All countries will have a cadre of government and non-government trainers to run regular training programmes							
1.5 All countries will have functional trainer certification and trainer refresher programs							
1.6 Innovative remote learning materials and approaches will be tested and implemented to complement overall country and regional capacity building efforts							

Analysis

What makes this process work?

Factors that contributed to success

- Good foundation – MOU, SPA, etc
- Governments control the process (high level) and all countries are considered equals
- Focus on one issue – human trafficking
- Top down/bottom up emphasis
- Tangible, measurable results – a bit of competition
- Technical assistance provided by multiple sources
- Sustainability – Activities now part of government mechanisms

Other factors that also contribute to its success

- Emphasis on “process, process, process”
- Attention to inter-governmental issues
- Patience – achievements happen at a natural pace
- Governments are considered equals
- Attention to protocol issues
- Respect for the process and outcome – thread that unites everything together
- Brand recognition

No, it isn't perfect....

- Periodic issues between partners
- Fear of taking risks – internal concerns
- Government/partner relationships very fluid – a moving target
- Personal and political factors sometimes get in the way

Significant Achievements

- Acceptance of trafficking as an issue (governments)
- Acceptance of a multi-lateral approach (Gov, UN, civil society)
- COMMIT and SPA II – blueprints for action with supporting indicators
- Many interventions protect victims
- Bilateral collaboration (many MOUs)
- Reintegration mechanisms in place
- MOUs used to address inter-agency issues
- The recognition of the importance of citizenship and emphasis on the needs of specific ethnic groups

Common Policy mistakes: Many Regional Forums

- Events occur, but without funding in between
- Recommendations offered, but without a plan
 - Who will carry out?
 - How?
 - Where is the funding?
 - No accountability
- Outcomes happen at a high level – don't take into consideration local conditions
- Outcomes do not always address the needs of real people
- Trafficking one of many, many forum goals – the issue is lost among the other topics

COMMIT's Guiding Principles

Guiding Principles for a Common Vision

- Support Partner **ownership** and **implementation**
- Be **collaborative** at all levels – link efforts together
- Ensure that all programs and initiatives are **empirically-based**
- Ensure that all programs have the **technical support** needed for interventions to meet an **international standard**
- Instill a sense of **urgency** -- move initiatives forward at a pace that allows the project to show tangible results
- Maintain **quality and precision**
- Demonstrate a **measurable impact**
- To **serve** those in need – those who are vulnerable and/or those who have been trafficked